

103<sup>D</sup> CONGRESS  
2<sup>D</sup> SESSION

# H. RES. 445

Providing for the consideration of the bill (H.R. 3266) to provide for automatic downward adjustments in the discretionary spending limits for fiscal year 1994 set forth in the Congressional Budget Act of 1974 equal to the amount of rescissions contained in the Act.

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## IN THE HOUSE OF REPRESENTATIVES

MAY 26, 1994

Mr. DEAL (for himself, Mr. STENHOLM, Mr. FINGERHUT, Mrs. THURMAN, Mr. MINGE, Mr. BAESLER, Mr. BARCA of Wisconsin, Mr. BROWN of Ohio, Mr. BROWDER, Mr. COPPERSMITH, Mr. DEFazio, Mr. PETE GEREN of Texas, Mr. HALL of Texas, Ms. HARMAN, Mr. HAYES, Mr. HOLDEN, Mr. JOHNSON of Georgia, Mr. MANN, Ms. MARGOLIES-MEZVINSKY, Mr. McHALE, Mr. MEEHAN, Mr. PETERSON of Minnesota, Ms. SCHENK, Mr. TANNER, Mr. TAUZIN, Mr. TAYLOR of Mississippi, Mr. ANDREWS of Texas, Mr. BILBRAY, Mr. CONDIT, Mr. PENNY, and Mr. COOPER) submitted the following resolution; which was referred to the Committee on Rules

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## RESOLUTION

Providing for the consideration of the bill (H.R. 3266) to provide for automatic downward adjustments in the discretionary spending limits for fiscal year 1994 set forth in the Congressional Budget Act of 1974 equal to the amount of rescissions contained in the Act.

- 1       *Resolved*, That on the third legislative day after the
- 2 adoption of this resolution, immediately after the adoption
- 3 of the Journal, the House shall resolve into the Committee

1 of the Whole House on the State of the Union for consid-  
2 eration of the bill (H.R. 3266) to provide for automatic  
3 downward adjustments in the discretionary spending lim-  
4 its set forth in the Congressional Budget Act of 1974  
5 equal to the amount of rescissions contained in the Act.  
6 The first reading of the bill shall be dispensed with. All  
7 points of order against the bill and against its consider-  
8 ation are waived. General debate shall be confined to the  
9 bill and the amendments made in order by this resolution  
10 and shall not exceed two hours, with one hour equally di-  
11 vided and controlled by Representative Andrews of New  
12 Jersey and Representative Zeff of New Hampshire or  
13 their respective designees and with one hour controlled by  
14 an opponent of the bill. After general debate the bill shall  
15 be considered for amendment under the five minute rule.  
16 The amendments printed in section 6 of this resolution  
17 shall be considered as adopted in the House and in the  
18 Committee of the Whole. The bill, as so amended, shall  
19 be considered as the original bill for the purpose of further  
20 amendment under the five minute rule. The bill, as so  
21 amended, shall be considered as read. No further amend-  
22 ment shall be in order in the House or in the Committee  
23 of the Whole except those specified in section 2 of this  
24 resolution.

1        SEC. 2. (a) It shall be in order to consider amend-  
2        ments printed in a resolution introduced by Representative  
3        Andrews of New Jersey (for himself, Representative Zeliff  
4        of New Hampshire, Representative Deal of Georgia and  
5        Representative Hoekstra of Michigan) not later than the  
6        sixth day after this resolution is referred to the House cal-  
7        endar or not later than the sixth day after a motion to  
8        discharge this resolution from the Committee on Rules is  
9        referred to the Calendar of Motions to Discharge Commit-  
10       tees, whichever is later. That resolution may include only  
11       amendments which are printed in the Congressional  
12       Record under a five minute special order at least five days  
13       prior to the adoption of this resolution. That resolution  
14       may not include a further amendment to title I of the bill  
15       or an amendment adding a new title to the bill. That reso-  
16       lution shall—

17                (1) publish the form of each amendment;

18                (2) specify the order in which each amend-  
19       ment may be considered;

20                (3) specify which amendments are to be offered  
21       by members as the designee of each of the original  
22       sponsors of the resolution;

23                (4) designate the member that submitted the  
24       amendment to be printed in the Congressional

1 Record under a five minute special order to offer  
2 their amendment; and

3 (5) include estimates of reductions in spending  
4 prepared by the Congressional Budget Office.

5 That resolution shall allocate up to one hour of debate  
6 for each amendment to be offered by a designee of the  
7 four original sponsors of the resolution which shall in each  
8 case be equally divided between the proponent and an op-  
9 ponent. Each amendment shall be considered as read and  
10 shall not be subject to an amendment or a division of the  
11 question. All points of order against the amendments are  
12 waived.

13 (b) In allocating time for debate of amendments, the  
14 resolution shall provide that there shall be 56 hours of  
15 debate on amendments designated by the four original  
16 sponsors of the resolution in the resolution, divided equally  
17 between amendments offered by members designated by  
18 each of the four original sponsors of the resolution and  
19 apportioned as follows:

20 (1) 29 hours of debate on amendments which  
21 would reduce mandatory spending;

22 (2) 19 hours of debate on amendments which  
23 would reduce discretionary spending;

24 (3) 8 hours of debate on amendments which  
25 would amend the Congressional Budget Act of 1974,

1 the Balanced Budget and Emergency Deficit Control  
2 Act of 1985 or the Budget Enforcement Act.

3 SEC. 3. (a) The resolution introduced pursuant to  
4 section 2 should specify amendments to title III which  
5 meet the following criteria:

6 (1) the amendment would reduce mandatory  
7 spending or would make program changes that  
8 would directly or indirectly reduce discretionary out-  
9 lays (but not amendments that simply reduce au-  
10 thorized levels);

11 (2) the amendment has been submitted to the  
12 Congressional Budget Office for the purpose of scor-  
13 ing any reductions in outlays at least five days prior  
14 to the adoption of this rule; and

15 (3) the amendment does not include any provi-  
16 sion which would have the effect of increasing man-  
17 datory or discretionary budget authority or outlays.

18 (b) The resolution introduced pursuant to section 2  
19 should specify amendments to title II which meet the fol-  
20 lowing criteria:

21 (1) the amendment would eliminate or reduce  
22 budget authority provided in an appropriations act  
23 or would eliminate or reduce budget authority pro-  
24 vided in an appropriations act and reduce the cor-

1        responding authorization levels for the same pro-  
2        gram, project, or activity;

3            (2) the amendment would not eliminate or re-  
4        duce budget authority for a program, project, or ac-  
5        tivity for which budget authority would have been  
6        eliminated or reduced by a substantially similar  
7        amendment which the House previously rejected in  
8        the 2d session of the 103d Congress; and

9            (3) the amendment does not include any provi-  
10       sion which would have the effect of increasing man-  
11       datory or discretionary outlays.

12        (c) The resolution introduced pursuant to section 2  
13       should specify amendments to title IV which meet the fol-  
14       lowing criteria:

15            (1) the amendment would amend provisions of  
16       the Congressional Budget Act of 1974, the Balanced  
17       Budget and Emergency Deficit Control Act of 1985  
18       or the Budget Enforcement Act of 1990; and

19            (2) the amendment is not substantially the  
20       same as an amendment considered by the House of  
21       Representatives in the second session of the 103d  
22       Congress.

23        (d) In specifying the order in which amendments will  
24       be offered, the resolution should—

1           (1) specify all amendments meeting the require-  
2           ments of section 3 within each budget function;

3           (2) provide that amendments which would re-  
4           duce mandatory spending shall be considered first  
5           and in order of budget function; provided however,  
6           that amendments which would reduce mandatory  
7           spending in more than one budget functions shall be  
8           considered first. Following the disposition of amend-  
9           ments specified by the principals for each function,  
10          any amendment not so designated shall be consid-  
11          ered;

12          (3) provide that amendments which would re-  
13          duce discretionary spending shall be considered fol-  
14          lowing disposition of all amendments which would  
15          reduce mandatory spending and in order of budget  
16          function; provided however, that amendments which  
17          would reduce discretionary spending in more than  
18          one budget functions shall be considered first. Fol-  
19          lowing the disposition of amendments specified by  
20          the principals for each function, any amendment not  
21          so designated shall be considered;

22          (4) shall provide that amendments to title IV  
23          would be considered following disposition of amend-  
24          ments which would reduce discretionary spending.  
25          Following the disposition of amendments to title IV

1 specified by the principals, any amendment not so  
2 designated shall be considered;

3 (5) shall provide that the Chairman of the  
4 Committee of the Whole House will recognize any  
5 member to offer any amendment meeting the re-  
6 quirements of this section which were not designated  
7 by the principals in the resolution, to be debated for  
8 up to ten minutes, equally divided by the proponent  
9 and an opponent.

10 (e) The resolution should set forth that amendments  
11 offered by members designated by Representative Andrews  
12 of New Jersey, Representative Zeff of New Hampshire,  
13 Representative Deal of Georgia and Representative  
14 Hoekstra of Michigan shall be considered in sequential ro-  
15 tation.

16 (f) As used in this section, the term “principals”  
17 means the four original sponsors of the resolution intro-  
18 duced pursuant to section 2.

19 SEC. 4. If on any day the Committee rises and re-  
20 ports that it has come to no resolution on the bill, the  
21 House shall, on the next legislative day immediately fol-  
22 lowing House approval of the Journal, resolve itself into  
23 the Committee of the Whole on the State of the Union  
24 for the further consideration of the bill.



1       Sec. 5. At the conclusion of consideration of the bill  
2 for amendment the Committee shall rise and report the  
3 bill to the House with such amendment as may have been  
4 finally adopted. The previous question shall be considered  
5 as ordered on the bill and any amendments thereto to final  
6 passage without intervening motion except one motion to  
7 recommit with or without instructions.

8       SEC. 6. The amendments considered as adopted in  
9 the House and the Committee of the Whole House are  
10 as follows:

11           (1) After section 101, insert the following new  
12 sections:

13 **“SEC. 102. PAYGO SCORECARD.**

14       “Reductions in outlays in a fiscal year resulting from  
15 any provision of this Act shall not be taken into account  
16 for any purpose under section 252(d) of the Balanced  
17 Budget and Emergency Deficit Control Act of 1985.

18 **“SEC. 103. DISCRETIONARY SPENDING LIMITS FOR FISCAL**  
19 **YEARS 1995–1998.**

20       “The discretionary spending limits (new budget au-  
21 thority and outlays) for each of the fiscal years 1995,  
22 1996, 1997 and 1998 set forth in section 601(a)(2) of  
23 the Congressional Budget Act of 1974, as adjusted in  
24 strict conformance with section 251 of the Balanced  
25 Budget and Emergency Deficit Control Act of 1985, shall

1 be reduced, as calculated by the Director of the Office of  
2 Management and Budget, by the aggregate amounts of  
3 rescissions and any additional savings as a result of pro-  
4 gram changes under title II for fiscal year 1994, 1995,  
5 1996, 1997 and 1998 plus any additional reductions in  
6 discretionary outlays in fiscal years 1994, 1995, 1996,  
7 1997 and 1998, for that fiscal year as a result of the en-  
8 actment of title III, as calculated by the Director of the  
9 Office of Management and Budget.

10 “(b) DEFINITION.—For the purposes of subsection  
11 (a), the term ‘additional savings as a result of program  
12 changes under title II’ means the net aggregate amount,  
13 (if any) by which fiscal year 1994 discretionary appropria-  
14 tions (before any rescissions made under title II) for all  
15 programs, projects or activities for which new authoriza-  
16 tion levels are established by title II exceeds those new  
17 authorization levels for fiscal years 1995, 1996, 1997 or  
18 1998, as the case may be.”.

19 (2) At the end of the bill, add the following:

1 **“TITLE III—CHANGES IN AUTHORIZATION**  
2 **STATUTES TO EFFECT SPENDING RE-**  
3 **DUCTIONS**

4 **“TITLE IV—BUDGET PROCESS**  
5 **PROVISIONS”.**

6 (b) CHANGES IN HOUSE RULES.—The Rules of the  
7 House of Representatives are amended as follows:

8 (1) AMENDMENTS TO GENERAL APPROPRIA-  
9 TIONS BILLS.—

10 (A) Rule XXI, clause 2(d), is amended by  
11 striking “(a) or (c)” and inserting “(a), (c), (e)  
12 or (g)”.

13 (B) Rule XXI, clause 2 is amended by  
14 adding the following new paragraph at the end:

15 “(e) No amendment eliminating or reducing budget  
16 authority for any program, project or activity shall be in  
17 order to any general appropriations bill during the 2d ses-  
18 sion of the 103d Congress if the House previously rejected  
19 an amendment eliminating or reducing budget authority  
20 for that program, project or activity during consideration  
21 of H.R. 3266.”.

22 (2) AMENDMENTS TO REDUCE DISCRETIONARY  
23 CAPS.—

1           (A) The first sentence of clause 2(c) of  
2           rule XXI is amended by inserting “, except as  
3           provided in paragraph (f)” following “law”.

4           (B) Clause 2 of rule XXI is amended by  
5           adding at the end the following new paragraph:

6           “(f) An amendment to any general appropriations bill  
7           reducing the discretionary spending limit for new budget  
8           authority and outlays for any fiscal year set forth in sec-  
9           tion 601(a)(2) of the Congressional Budget Act of 1974,  
10          as adjusted in strict conformance with section 251 of the  
11          Balanced Budget and Emergency Deficit Control Act of  
12          1985, by an amount that does not exceed the reduction  
13          in budget authority contained in the amendment shall be  
14          in order even if amending portions of the bill not yet read  
15          for amendment and shall not be subject to a division of  
16          the question.”.

17          (c) Clause 7 of rule XVI is amended by inserting “,  
18          except for an amendment reducing the discretionary  
19          spending limit for new budget authority and outlays for  
20          any fiscal year set forth in section 601(a)(2) of the Con-  
21          gressional Budget Act of 1974, as adjusted in strict con-  
22          formance with section 251 of the Balanced Budget and  
23          Emergency Deficit Control Act of 1985, by an amount  
24          that does not exceed the reduction in budget authority  
25          contained in the amendment” following “amendment”.

